Impacts of the Lisbon Treaty on the EU Trade Policy

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Identification of Problems in the EU Trade Policy after the 1 December 2009

Sources of possible problems:

- Amended Treaty on EU (TEU)
 - (= Maastricht, Amsterdam, Nice and Lisbon amendments)
- Amended Treaty on the Functioning of the EU (TFEU)
 - (=Treaty of Rome on Establishing the European Communities) and following amendments)
- ∑ Strenthended goals of the EU Common Commercial Policy (CCP)

(in the framework of EU common policies)

TEU amendments with impacts on the CCP

- Legal personality of the EU
 (juridical subject of the international law)
- CCP one of the external actions of the EU (together with the foreign and security policy, international environmental policy, development cooperation, economic, financial and technical cooperation with third countries and humanitarian aid)

EU External Aims Applicable to the CCP

- encourage the integration of all countries into the world economy through the <u>progressive abolition of restrictions on</u> international trade
- promote an international system based on <u>stronger multilateral</u> <u>cooperation</u> and good global governance
- foster the sustainable economic, social and environmental development of developing countries, with the primary aim of eradicating poverty
- <u>cohesion</u> among areas of external action and among these areas and other policies
- relations and partnership <u>with third countries and international</u> and regional organization

TEU amendments with impacts on the CCP - Institutions

Functioning and activities:

- European Council
 (strategic interests and goals of the EU)
- Council
 (guidelines and coordination of politics, legislative and budget competences)
- European Parliament
 (political control and consultations, legislative and budget competences)
- High representative for the foreign and security policy and European External Action Service
- Commission

TEU amendments with impacts on the CCP - Decisions

- Decisions: qualified majority
- Unanimity in specific defined cases (rare)
- Ordinary legislative procedure

TFEU amendments with impacts on the CCP – Goals

- progressive abolition of restrictions on international trade and on <u>foreign direct</u> <u>investment</u>
- lowering of customs and <u>other</u> barriers
 (underlined = new)

TFEU amendments with impacts on the CCP - Uniform Principles

- customs tariffs (customs union)
- customs and trade agreements related to the trade in goods and <u>services</u>, <u>trade aspects of</u> <u>the intellectual property rights</u>, <u>foreign direct</u> <u>investment (underlined = new)</u>
- the achievement of uniformity in measures of liberalisation, export policy and measures to protect trade such as those to be taken in the event of dumping or subsidies

TFEU amendments with impacts on the CCP – Framework for Measures

- EU Regulations
- Adopted by the European Parliament and the Council
 - Ordinary legislative procedure = co-decision of the EP and the Council

EU Competences in the CCP

Exclusive only (conferred by Msto the EU, mixed do not apply more)

- Enlarged on investment, trade aspects of intellectual property rights and on services
- External (respective to the international trade agreements)
- Internal (for the implementation of international agreements and autonomous measures in trade policy)

EU Actions within the CCP

- Negotiations with third countries
 - Multilateral
 - Regional, Bilateral
- Implementation of trade and investment measures
 - Trade remedy antidumping
 - Subsidies
 - Etc.

CCP institutional specificities

- Council Foreign Affairs Council (FAC) provides guidelines on negotiations
- FAC is chaired by presidency (for the CCP only, other external issues: High representative)
- Commission is always entitled to lead negotiations with third countries (designed by the Council)
- Trade Policy Committee shall be consulted and informed (negotiations and new measures)
 - TPC = experts of governments of Member States

Problems overview: Investment

- Liberalization or also protection ?
- Bilateral investment agreement
 - compliance ?
 - abolishment or co-existence? grandfathering clause?
- New EU investment agreements
 - content ? level of committments ?
 - "Minimum platform on investment"
 - relationship to the WTO multilateral agreements

Problems overview: IPR and Services

- EU Competences in other than international trade organizations?
- Qualified majority decides (unanimity cannot be appealed)
- GATS individual EU Member States commitments excluded?
- IPRs and services in bilateral agreements (agreements signed at the EU level only)

Problems overview: European and national parliaments

- European Parliament
 - Co-desision, with the Council
 - Implementation of new measures
 - Informed about negotiations
 - Consent with trade and investment agreements
- No say of national parliaments to the EU trade policy
 - subsidiarity and proporcionality do not apply to common policies

Problems overview: Member States role in the EU Trade Policy

- Governments influence the CCP only through the TPC and the Council
- Influence through the European Parliament very week
- ∑ de facto decreased power of the EU member states in the external trade and investment policy

Problems overview: is there any Troyan hourse?

- "lowering of customs and <u>other</u> barriers" = common approach to other areas out of the CCP ?
- Investment = extended to the investment incentives ?
- "uniformity in measures of liberalisation, export policy ... = common EU export promotion policy ?

Future

- Not everything clear what is needed:
 - binding explanation of the Treaties provisions
 - time for procedural practices, including the European External Action Service and its delegations abroad
- "Regulation adjusting decision-making in the field of trade policy in the light of the entry into force of the Treaty of Lisbon" (drafted by the Commission)